

Minister for Primary Industries
and Regional Development -
South Australian Sheep Industry Fund

Financial report
for the year ended
30 June 2021



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To the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund

Qualified opinion

I have audited the financial report of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund (the Fund) for the financial year ended 30 June 2021.

In my opinion, except for the effects of the possible matter described in the 'Basis for qualified opinion' section of my report, the accompanying financial report gives a true and fair view of the financial position of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund as at 30 June 2021, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards.

The financial report comprises:

- a Statement of Comprehensive Income for the year ended 30 June 2021
- a Statement of Financial Position as at 30 June 2021
- a Statement of Changes in Equity for the year ended 30 June 2021
- a Statement of Cash Flows for the year ended 30 June 2021
- notes, comprising significant accounting policies and other explanatory information
- a Certificate from the Chief Executive, Department of Primary Industries and Regions (the Chief Executive), signed for and on behalf of the Minister for Primary Industries and Regional Development (the Minister) and the Chief Financial Officer, Department of Primary Industries and Regions.

Basis for qualified opinion

As referred to in note 2.1 to the financial statements, pursuant to regulation 6 of the *Primary Industry Funding Schemes (Sheep Industry Fund) Regulations 2014*, under the *Primary Industry Funding Schemes Act 1998*, contributions are required to be paid into the fund by vendors or collection agents for each contract of sale under which five or more sheep are sold for an average price of \$5 or more per sheep. While there are adequate internal controls over

contributions actually received, there are insufficient controls in place to ensure the contributions received represent all contracts of sale for five or more sheep with an average price of \$5 or more during the period. Consequently, I am unable to express an opinion on whether income recognised as contributions from industry of \$4 424 952 (\$3 884 755) is complete.

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial report' section of my report. I am independent of the Minister and the Department of Primary Industries and Regions which administers the Fund on the Minister's behalf. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

Responsibilities of the Minister and the Chief Executive for the financial report

The Chief Executive is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards, and for such internal control as the Chief Executive determines is necessary to enable the preparation of the financial report that gives a true and fair view and that is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Chief Executive is responsible for assessing the entity's ability to continue as a going concern, taking into account any policy decisions the government has made which affect the continued existence of the entity. The Chief Executive is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

The Minister is responsible for overseeing the entity's financial reporting process.

Auditor's responsibilities for the audit of the financial report

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987*, I have audited the financial report of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund for the financial year ended 30 June 2021.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Australian Auditing


Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Chief Executive
- conclude on the appropriateness of the Chief Executive's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Chief Executive about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Andrew Richardson

Auditor-General

10 December 2021

**Minister for Primary Industries and Regional
Development**

South Australian Sheep Industry Fund

Financial Statements

For the year ended 30 June 2021

Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund
Certification of the Financial Statements
for the year ended 30 June 2021

We certify that the:

- financial statements of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund:
 - are in accordance with the accounts and records of the South Australian Sheep Industry Fund;
 - comply with relevant Treasurer's Instructions;
 - comply with relevant accounting standards; and
 - present a true and fair view of the financial position of the South Australian Sheep Industry Fund as at the end of the financial year and the result of its operation and cash flows for the financial year.
- internal controls employed by the Minister for Primary Industries and Regional Development –South Australian Sheep Industry Fund for the financial year over its financial reporting and its preparation of financial statements have been effective.



Michelle Edge
Chief Executive

Department of Primary Industries and Regions
For and on behalf of the Minister for Primary
Industries and Regional Development
Per authorisation dated 28 June 2021
7 December 2021



Will Kent
Chief Financial Officer

Department of Primary Industries and Regions
7 December 2021

Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund
Statement of Comprehensive Income
for the year ended 30 June 2021

	Note	2021 \$	2020 \$
Income			
Contributions from industry	2.1	4 424 952	3 884 755
Interest		1 554	23 862
Total income		4 426 506	3 908 617
Expenses			
Board and committee expenses	3.3	-	5 689
Projects	4.1	1 422 008	3 249 974
Transfers to industry	4.2	3 073 092	-
Refund of contributions		19 979	26 934
Supplies and services	4.3	8 742	49 038
Auditor's remuneration		11 500	12 600
Total expenses		4 535 321	3 344 235
Net result		(108 815)	564 382
Total comprehensive result		(108 815)	564 382

The accompanying notes form part of these financial statements.

The net result and total comprehensive result are attributable to the SA Government as owner.

Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund
Statement of Financial Position
as at 30 June 2021

	Note	2021 \$	2020 \$
Current assets			
Cash and cash equivalents	5.1	4 834 987	4 807 056
Receivables	5.2	314 871	433 423
Total current assets		5 149 858	5 240 479
Total assets			
		5 149 858	5 240 479
Current liabilities			
Payables	6.1	31 624	13 430
Total current liabilities		31 624	13 430
Total liabilities			
		31 624	13 430
Net assets			
		5 118 234	5 227 049
Equity			
Retained earnings		5 118 234	5 227 049
Total equity		5 118 234	5 227 049

The accompanying notes form part of these financial statements.

Total equity is attributable to the SA Government as owner.

Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund
Statement of Changes in Equity
for the year ended 30 June 2021

	Retained earnings	Total equity
	\$	\$
Balance at 1 July 2019	4 388 081	4 388 081
Changes in accounting policy on adoption of AASB 1058	274 586	274 586
Adjusted Balance at 1 July 2019	4 662 667	4 662 667
Net result for 2019-20	564 382	564 382
Total comprehensive result for 2019-20	564 382	564 382
Balance at 30 June 2020	5 227 049	5 227 049
Net result for 2020-21	(108 815)	(108 815)
Total comprehensive result for 2020-21	(108 815)	(108 815)
Balance at 30 June 2021	5 118 234	5 118 234

The accompanying notes form part of these financial statements.

All changes in equity are attributable to the SA Government as owner.

Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund
Statement of Cash Flows
for the year ended 30 June 2021

	2021	2020
	\$	\$
Cash flows from operating activities		
Cash inflows		
Contributions from industry	4 543 074	3 750 929
Interest received	1 984	28 649
Cash generated from operating activities	<u>4 545 058</u>	<u>3 779 578</u>
Cash outflows		
Payments for projects	(1 422 008)	(3 368 482)
Transfers to industry	(3 073 092)	-
Refund of contributions	(13 285)	(28 568)
Payments for Board and committee expenses	-	(5 689)
Payments for supplies and services	(8 742)	(49 191)
Auditor's remuneration	-	(12 300)
Cash used in operating activities	<u>(4 517 127)</u>	<u>(3 464 230)</u>
Net cash provided by / (used in) operating activities	<u>27 931</u>	<u>315 348</u>
Net increase / (decrease) in cash and cash equivalents	<u>27 931</u>	<u>315 348</u>
Cash and cash equivalents at the beginning of the reporting period	4 807 056	4 491 708
Cash and cash equivalents at the end of the reporting period	<u><u>4 834 987</u></u>	<u><u>4 807 056</u></u>

The accompanying notes form part of these financial statements.

Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2021

1. About the South Australian Sheep Industry Fund

The South Australian Sheep Industry Fund (the Fund) is established pursuant to the *Primary Industry Funding Schemes (Sheep Industry Fund) Regulations 2014* (Regulations), administered by the Minister for Primary Industries and Regional Development and is controlled by the Crown. The Department of Primary Industries and Regions (PIRSA) provides administrative support services to the Fund.

1.1. Basis of preparation

The financial statements are general purpose financial statements prepared in compliance with:

- section 23 of the *Public Finance and Audit Act 1987*;
- Treasurer's Instructions and Accounting Policy Statements issued by the Treasurer under the *Public Finance and Audit Act 1987*; and
- relevant Australian Accounting Standards with reduced disclosure requirements.

The financial statements are prepared based on a 12 month reporting period and presented in Australian currency. The historical cost convention is used unless a different measurement basis is specifically disclosed in the note associated with the item measured.

Assets and liabilities that are to be sold, consumed or realised as part of the normal operating cycle have been classified as current assets or current liabilities. All other assets and liabilities are classified as non-current.

The Fund has applied Australian Accounting Standards that are applicable to not-for-profit entities, as the Fund is a not-for-profit entity.

The Fund is not subject to Income Tax. The Fund is liable for Goods and Services Tax (GST). GST collections and payments are carried out by PIRSA on behalf of the Fund. GST in relation to the Fund is reported in the PIRSA Controlled Financial Statements.

1.2. Objectives of the Fund

The Fund was established by Regulations under the *Primary Industry Funding Schemes Act 1998*.

The primary purposes of the Fund are to:

- assist in rebuild and maintenance of the dog fence
- make payments to a body that represents sheep producers for purposes outlined in the Regulations.

1.3. Impact of COVID-19 pandemic on the Fund

The COVID-19 pandemic has not had a material impact on the operations of the Fund in 2020-21.

Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2021

2. Income

2.1. Contributions from industry

Contributions payable to the Minister for payment into the Fund are made pursuant to Regulation 6.

Contributions are recognised as revenue under AASB 1058 when the Fund obtains control of the contributions, or obtains the right to receive the contributions (that is, when information becomes available to the Fund regarding contributions due for the prescribed period).

3. Board, committees and employees

3.1. Key management personnel

Key management personnel of the Fund includes the Minister for Primary Industries and Regional Development who has responsibility for the strategic direction and management of the Fund.

The Minister's remuneration and allowances are set by the *Parliamentary Remuneration Act 1990* and the Remuneration Tribunal of SA respectively and are payable from the Consolidated Account (via the Department of Treasury and Finance) under section 6 of the *Parliamentary Remuneration Act 1990*.

Transactions with key management personnel and other related parties

There were no transactions with key management personnel and other related parties entered into by the Fund.

3.2. Board and committee members

There were no members during the 2020-21 financial year as the South Australian Sheep Advisory Group ceased as of 2 June 2020.

Board and committee remuneration

	2021	2020
The number of members whose remuneration received or receivable falls within the following bands:		
\$0 - \$19 999	-	15
Total number of members	-	15

The total remuneration received or receivable by members was \$0 (2020: \$1,998). Remuneration of members includes sitting fees, superannuation contributions, salary sacrifice benefits and related fringe benefits tax.

3.3. Board and committee expenses

	2021	2020
	\$	\$
Board and committee fees and related on-costs	-	2 151
Mileage reimbursements	-	3 538
Total board and committee expenses	-	5 689

Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2021

4. Expenses

4.1. Projects

	2021	2020
	\$	\$
Dog Fence Rebuild Contribution	754 841	375 643
Enhanced Abattoir Surveillance	418 811	280 053
Dog Fence Maintenance Program	248 356	244 419
Footrot Control Program	-	721 652
Livestock SA Contribution	-	444 903
National Livestock Identification System - Sheep	-	348 745
Farm Biosecurity and Endemic Disease Management Program	-	227 862
Sheep Lice Control Program	-	157 961
Biteback: Dingo Removal from the SA Sheep Pastoral Zone	-	151 536
Growth Of Red Meat & Wool Industries Program	-	150 000
Wild Dog Trapper Program	-	37 500
SheepConnect SA Communications	-	32 000
Control and prevention of Toxoplasma gondii associated production loss in sheep	-	32 000
SA Merino Sire Evaluation	-	23 000
SA Sheep Expo	-	7 000
Farm Gross Margin Guide Update	-	5 600
Box Flat Dingo Control Contribution	-	5 100
Wool Tag Toolbox Sponsorship	-	5 000
Total projects	1 422 008	3 249 974

Regulations provide that the Fund may be applied for a number of specific purposes. Until its cessation on 2 June 2020, the South Australian Sheep Advisory Group (SASAG) acted as a consultative committee for the Fund and made recommendations to the Minister on projects that should be sponsored for the benefits that they deliver to the industry. The recommendations were based on industry feedback and were consistent with the Fund management plan that is reviewed annually.

Transition to a new governance and administration model for the Sheep Industry Fund occurred during the 2019-20 financial year and included changes to the Regulations that removed reference to SASAG as a consultative committee. Under the new model, the Minister recognised Livestock SA as 'a body that represents sheep producers' for the purposes of regulation 7(c). From 2020-21 onwards, Livestock SA can make application under regulation 7(c) for payments from the Sheep Industry Fund for projects as outlined in its application. Refer to Note 4.2.

Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2021

4.2. Transfers to industry

	2021	2020
	\$	\$
Livestock SA	3 073 092	-
Total transfers to industry	3 073 092	-

For transfers payable, the payments will be recognised as a liability and expense when the Fund has a present obligation to pay the transfer and the expense recognition criteria are met.

All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

4.3. Supplies and services

	2021	2020
	\$	\$
Administrative and operating costs ⁽¹⁾	8 742	9 068
SA Sheep Advisory Group Executive Officer Services	-	27 616
National Sheep Health Statement printing costs	-	12 354
Total supplies and services	8 742	49 038

⁽¹⁾ Includes fees for administration and preparation of the financial statements.

5. Financial assets

5.1. Cash and cash equivalents

Cash in the Statement of Financial Position comprises deposits at call with the Department of Treasury and Finance.

5.2. Receivables

	2021	2020
	\$	\$
Receivables – Contributions from industry	314 871	408 412
Refund recoverable from Livestock SA	-	24 581
Accrued interest - Department of Treasury and Finance	-	430
Total receivables	314 871	433 423

Receivables – Contributions from industry are recognised as statutory receivables under AASB 9 when information becomes available to the Fund regarding contributions due for the prescribed period.

Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund
Notes to and forming part of the financial statements
for the year ended 30 June 2021

6. Liabilities

6.1. Payables

	2021	2020
	\$	\$
Audit fee payable to the Auditor-General's Department	24 100	12 600
Refund of contributions	6 694	-
Other payables	830	830
Total payables	31 624	13 430

Goods and services provided and unpaid at the end of the reporting period are recognised as other payables.

A refund liability is recognised once a refund is approved for payment.

All payables are measured at their nominal amount, are unsecured and are normally settled within 30 days from the date of the invoice or date the invoice is first received.

7. Outlook

7.1. Contingent liabilities

Refunds of contributions

Under Regulation 6(7) a person who was the vendor of sheep at the time contributions became payable in respect of a contract of sale may claim a refund from the Fund for the contributions made in the financial year immediately preceding the financial year in which the person makes the claim in respect of contracts of sale of the person's sheep.

At the reporting date the possible emergence of valid refund requests within the following 12 month period is present. However, as uncertainty exists as to the number of refund requests that will be received, and their timing and amount, these potential obligations cannot be reliably estimated and therefore represent a contingent liability for the Fund.

Once a valid refund request has been received from a past contributor and it is approved by the Minister or delegate, a present obligation to pay the refund arises. The refund amount is then recognised as a liability and expense of the Fund.

7.2. COVID-19 pandemic outlook for the Fund

The COVID-19 pandemic is not expected to have a material impact on the operations of the Fund in 2021-22.

7.3. Events after the reporting period

No events have occurred after balance date that are expected to materially affect the Fund in subsequent years.

**Minister for Primary Industries and Regional Development – South Australian Sheep
Industry Fund**
Notes to and forming part of the financial statements
for the year ended 30 June 2021

8. Measurement and risk

8.1. Financial instruments

Liquidity risk

The Fund's revenue comes from contributions received from industry members at rates prescribed in the Regulations for the Fund. All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

The continued existence of the Fund in its present form, and with its present programs, is dependent on State Government policy and the industry's on-going support for the Fund.