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## To the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund

### Qualified opinion

I have audited the financial report of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund (the Fund) for the financial year ended 30 June 2022.

In my opinion, except for the effects of the possible matter described in the 'Basis for qualified opinion' section of my report, the accompanying financial report gives a true and fair view of the financial position of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund as at 30 June 2022, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards – Simplified Reporting Requirements.

The financial report comprises:

- a Statement of Comprehensive Income for the year ended 30 June 2022
- a Statement of Financial Position as at 30 June 2022
- a Statement of Changes in Equity for the year ended 30 June 2022
- a Statement of Cash Flows for the year ended 30 June 2022
- notes, comprising significant accounting policies and other explanatory information
- a Certificate from the Chief Executive, Department of Primary Industries and Regions (the Chief Executive), signed for and on behalf of the Minister for Primary Industries and Regional Development (the Minister) and the Chief Financial Officer, Department of Primary Industries and Regions.

## **Basis for qualified opinion**

As referred to in note 2.1 to the financial statements, pursuant to regulation 6 of the *Primary Industry Funding Schemes (Sheep Industry Fund) Regulations 2014*, under the *Primary Industry Funding Schemes Act 1998*, contributions are required to be paid into the fund by vendors or collection agents for each contract of sale under which five or more sheep are sold for an average price of \$5 or more per sheep. While there are adequate internal controls over contributions actually received, there are insufficient controls in place to ensure the contributions received represent all contracts of sale for five or more sheep with an average price of \$5 or more during the period. Consequently, I am unable to express an opinion on whether income recognised as contributions from industry of \$4,717,712 (\$4,424,952) is complete.

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the ‘Auditor’s responsibilities for the audit of the financial report’ section of my report. I am independent of the Minister and the Department of Primary Industries and Regions which administers the Fund on the Minister’s behalf. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

## **Responsibilities of the Minister and the Chief Executive for the financial report**

The Chief Executive is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer’s Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards – Simplified Reporting Requirements, and for such internal control as the Chief Executive determines is necessary to enable the preparation of the financial report that gives a true and fair view and is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Chief Executive is responsible for assessing the entity’s ability to continue as a going concern, taking into account any policy decisions the government has made which affect the continued existence of the entity. The Chief Executive is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

The Minister is responsible for overseeing the entity’s financial reporting process.

## **Auditor's responsibilities for the audit of the financial report**

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987*, I have audited the financial report of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund for the financial year ended 30 June 2022.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Chief Executive
- conclude on the appropriateness of the Chief Executive's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Chief Executive about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Daniel O'Donohue

**Assistant Auditor-General (Financial Audit)**

24 February 2023

**Minister for Primary Industries and Regional  
Development**

**South Australian Sheep Industry Fund**

**Financial Statements**

For the year ended 30 June 2022

**Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund**  
**Certification of the Financial Statements**  
*for the year ended 30 June 2022*

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We certify that the:

- financial statements of the Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund:
  - are in accordance with the accounts and records of the South Australian Sheep Industry Fund;
  - comply with relevant Treasurer’s Instructions;
  - comply with relevant accounting standards; and
  - present a true and fair view of the financial position of the South Australian Sheep Industry Fund as at the end of the financial year and the result of its operation and cash flows for the financial year.
- internal controls employed by the Minister for Primary Industries and Regional Development –South Australian Sheep Industry Fund for the financial year over its financial reporting and its preparation of financial statements have been effective.



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**Prof. Mehdi Doroudi PSM**

Chief Executive

Department of Primary Industries and Regions

For and on behalf of the Minister for Primary  
Industries and Regional Development

*MD* February 2023



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**Will Kent**

Chief Financial Officer

Department of Primary Industries and Regions

*WK* February 2023

**Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund**  
**Statement of Comprehensive Income**  
*for the year ended 30 June 2022*

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	Note	2022 \$	2021 \$
<b>Income</b>			
Contributions from industry	2.1	4 717 712	4 424 952
Interest		-	1 554
<b>Total income</b>		<b>4 717 712</b>	<b>4 426 506</b>
<b>Expenses</b>			
Projects	4.1	1 107 660	1 422 008
Transfers to industry	4.2	3 125 839	3 073 092
Refund of contributions		11 091	19 979
Supplies and services	4.3	8 906	8 742
Auditor's remuneration		11 900	11 500
<b>Total expenses</b>		<b>4 265 396</b>	<b>4 535 321</b>
<b>Net result</b>		<b>452 316</b>	<b>(108 815)</b>
<b>Total comprehensive result</b>		<b>452 316</b>	<b>(108 815)</b>

The accompanying notes form part of these financial statements.

The net result and total comprehensive result are attributable to the SA Government as owner.

**Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund**  
**Statement of Financial Position**  
*as at 30 June 2022*

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	Note	2022 \$	2021 \$
<b>Current assets</b>			
Cash and cash equivalents	5.1	5 253 889	4 834 987
Receivables	5.2	329 401	314 871
<b>Total current assets</b>		<u>5 583 290</u>	<u>5 149 858</u>
<b>Total assets</b>		<u>5 583 290</u>	<u>5 149 858</u>
<b>Current liabilities</b>			
Payables	6.1	12 740	31 624
<b>Total current liabilities</b>		<u>12 740</u>	<u>31 624</u>
<b>Total liabilities</b>		<u>12 740</u>	<u>31 624</u>
<b>Net assets</b>		<u>5 570 550</u>	<u>5 118 234</u>
<b>Equity</b>			
Retained earnings		5 570 550	5 118 234
<b>Total equity</b>		<u>5 570 550</u>	<u>5 118 234</u>

The accompanying notes form part of these financial statements.

Total equity is attributable to the SA Government as owner.



**Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund**  
**Statement of Changes in Equity**  
*for the year ended 30 June 2022*

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	Retained earnings \$	Total equity \$
Balance at 1 July 2020	5 227 049	5 227 049
Net result for 2020-21	(108 815)	(108 815)
<b>Total comprehensive result for 2020-21</b>	<b>(108 815)</b>	<b>(108 815)</b>
<b>Balance at 30 June 2021</b>	<b>5 118 234</b>	<b>5 118 234</b>
Net result for 2021-22	452 316	452 316
<b>Total comprehensive result for 2021-22</b>	<b>452 316</b>	<b>452 316</b>
<b>Balance at 30 June 2022</b>	<b>5 570 550</b>	<b>5 570 550</b>

The accompanying notes form part of these financial statements.

All changes in equity are attributable to the SA Government as owner.

**Minister for Primary Industries and Regional Development - South Australian Sheep Industry Fund**  
**Statement of Cash Flows**  
*for the year ended 30 June 2022*

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	2022	2021
	\$	\$
<b>Cash flows from operating activities</b>		
<b>Cash inflows</b>		
Contributions from industry	4 703 182	4 543 074
Interest received	-	1 984
<b>Cash generated from operating activities</b>	<u>4 703 182</u>	<u>4 545 058</u>
<b>Cash outflows</b>		
Payments for projects	(1 107 660)	(1 422 008)
Transfers to industry	(3 125 839)	(3 073 092)
Refund of contributions	(17 785)	(13 285)
Payments for supplies and services	(8 896)	(8 742)
Auditor's remuneration	(24 100)	-
<b>Cash used in operating activities</b>	<u>(4 284 280)</u>	<u>(4 517 127)</u>
<b>Net cash provided by / (used in) operating activities</b>	<u>418 902</u>	<u>27 931</u>
<b>Net increase / (decrease) in cash and cash equivalents</b>	<u>418 902</u>	<u>27 931</u>
Cash and cash equivalents at the beginning of the reporting period	4 834 987	4 807 056
<b>Cash and cash equivalents at the end of the reporting period</b>	<u>5 253 889</u>	<u>4 834 987</u>

The accompanying notes form part of these financial statements.

# Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund

## Notes to and forming part of the financial statements

for the year ended 30 June 2022

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### 1. About the South Australian Sheep Industry Fund

The South Australian Sheep Industry Fund (the Fund) is established pursuant to the *Primary Industry Funding Schemes (Sheep Industry Fund) Regulations 2014* (Regulations), administered by the Minister for Primary Industries and Regional Development and is controlled by the Crown. The Department of Primary Industries and Regions (PIRSA) provides administrative support services to the Fund.

#### 1.1. Basis of preparation

The financial statements are general purpose financial statements prepared in compliance with:

- section 23 of the *Public Finance and Audit Act 1987*;
- Treasurer's Instructions and Accounting Policy Statements issued by the Treasurer under the *Public Finance and Audit Act 1987*; and
- relevant Australian Accounting Standards applying simplified disclosures.

The Fund has adopted AASB 1060 *General Purpose Financial Statements - Simplified Disclosures for For-Profit and Not-for-Profit Tier 2 Entities*. In the prior year, the financial statements were prepared in accordance with Australian Accounting Standards - Reduced Disclosure Requirements. There has been no impact on the recognition and measurement of amounts recognised in the statements.

The financial statements are prepared based on a 12 month reporting period and presented in Australian currency. The historical cost convention is used unless a different measurement basis is specifically disclosed in the note associated with the item measured.

Assets and liabilities that are to be sold, consumed or realised as part of the normal operating cycle have been classified as current assets or current liabilities. All other assets and liabilities are classified as non-current.

The Fund has applied Australian Accounting Standards that are applicable to not-for-profit entities, as the Fund is a not-for-profit entity.

The Fund is not subject to Income Tax. The Fund is liable for Goods and Services Tax (GST). GST collections and payments are carried out by PIRSA on behalf of the Fund. GST in relation to the Fund is reported in the PIRSA Controlled Financial Statements.

#### 1.2. Objectives of the Fund

The Fund was established by Regulations under the *Primary Industry Funding Schemes Act 1998*.

The primary purposes of the Fund are to:

- assist in rebuild and maintenance of the dog fence
- make payments to a body that represents sheep producers for purposes outlined in the Regulations.

**Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund**  
**Notes to and forming part of the financial statements**  
*for the year ended 30 June 2022*

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**2. Income**

**2.1. Contributions from industry**

Contributions payable to the Minister for payment into the Fund are made pursuant to Regulation 6.

Contributions are recognised as revenue under AASB 1058 when the Fund obtains control of the contributions, or obtains the right to receive the contributions (that is, when information becomes available to the Fund regarding contributions due for the prescribed period).

**3. Key management personnel**

**3.1. Key management personnel**

Key management personnel of the Fund includes the Minister for Primary Industries and Regional Development who has responsibility for the strategic direction and management of the Fund.

The Minister's remuneration and allowances are set by the *Parliamentary Remuneration Act 1990* and the Remuneration Tribunal of SA respectively and are payable from the Consolidated Account (via the Department of Treasury and Finance) under section 6 of the *Parliamentary Remuneration Act 1990*.

**Transactions with key management personnel and other related parties**

There were no transactions with key management personnel and other related parties entered into by the Fund.

**4. Expenses**

**4.1. Projects**

	2022	2021
	\$	\$
Dog Fence Rebuild Contribution	857 201	754 841
Enhanced Abattoir Surveillance	-	418 811
Dog Fence Maintenance Program	250 459	248 356
<b>Total projects</b>	<b>1 107 660</b>	<b>1 422 008</b>

**4.2. Transfers to industry**

	2022	2021
	\$	\$
Livestock SA	3 125 839	3 073 092
<b>Total transfers to industry</b>	<b>3 125 839</b>	<b>3 073 092</b>

For transfers payable, the payments will be recognised as a liability and expense when the Fund has a present obligation to pay the transfer and the expense recognition criteria are met.

All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

**Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund**  
**Notes to and forming part of the financial statements**  
*for the year ended 30 June 2022*

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**4.3. Supplies and services**

	2022	2021
	\$	\$
Administrative and operating costs <sup>(1)</sup>	8 906	8 742
<b>Total supplies and services</b>	<b>8 906</b>	<b>8 742</b>

<sup>(1)</sup> Includes fees for administration and preparation of the financial statements.

**5. Financial assets**

**5.1. Cash and cash equivalents**

Cash in the Statement of Financial Position comprises deposits at call with the Department of Treasury and Finance.

**5.2. Receivables**

	2022	2021
	\$	\$
Receivables – Contributions from industry	329 401	314 871
<b>Total receivables</b>	<b>329 401</b>	<b>314 871</b>

Receivables – Contributions from industry are recognised as statutory receivables under AASB 9 when information becomes available to the Fund regarding contributions due for the prescribed period.

**6. Liabilities**

**6.1. Payables**

	2022	2021
	\$	\$
Audit fee payable to the Auditor-General's Department	11 900	24 100
Other payables	840	830
Refund of contributions	-	6 694
<b>Total payables</b>	<b>12 740</b>	<b>31 624</b>

Goods and services provided and unpaid at the end of the reporting period are recognised as other payables.

A refund liability is recognised once a refund is approved for payment.

All payables are measured at their nominal amount, are unsecured and are normally settled within 30 days from the date of the invoice or date the invoice is first received.

**Minister for Primary Industries and Regional Development – South Australian Sheep Industry Fund**  
**Notes to and forming part of the financial statements**  
*for the year ended 30 June 2022*

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**7. Outlook**

**7.1. Contingent liabilities**

*Refunds of contributions*

Under Regulation 6(7) a person who was the vendor of sheep at the time contributions became payable in respect of a contract of sale may claim a refund from the Fund for the contributions made in the financial year immediately preceding the financial year in which the person makes the claim in respect of contracts of sale of the person's sheep.

At the reporting date the possible emergence of valid refund requests within the following 12 month period is present. However, as uncertainty exists as to the number of refund requests that will be received, and their timing and amount, these potential obligations cannot be reliably estimated and therefore represent a contingent liability for the Fund.

Once a valid refund request has been received from a past contributor and it is approved by the Minister or delegate, a present obligation to pay the refund arises. The refund amount is then recognised as a liability and expense of the Fund.

**7.2. Events after the reporting period**

No events have occurred after balance date that are expected to materially affect the Fund in subsequent years.

**8. Measurement and risk**

**8.1. Financial instruments**

**Liquidity risk**

The Fund's revenue comes from contributions received from industry members at rates prescribed in the Regulations for the Fund. All payments from the Fund are made in accordance with the Fund's Regulations and the management plan developed in consultation with the industry.

The continued existence of the Fund in its present form, and with its present programs, is dependent on State Government policy and the industry's on-going support for the Fund.